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E N C L O S U R E

JOINT TOPOGRAPHIC INTELLIGENCE REQUIREMENTS AND SCHEDULES, 1946  
Reference: J.I.C. 306/4

Report by the Joint Intelligence Committee

THE PROBLEM

1. To establish new publishing schedules and priorities for Joint Army-Navy Intelligence Studies (JANIS) in the light of current recommendations by the Joint War Plans Committee, which recommendations have the concurrence of the Joint Staff Planners.

FACTS BEARING ON THE PROBLEM

2. The Joint War Plans Committee have submitted to the Joint Topographical Subcommittee, in a memorandum dated 7 January 1946, a statement of their requirements for new JANIS studies and similar joint topographic intelligence material for the calendar year 1946 and beyond (See Appendix "A"). The Joint War Plans Committee recommendations constitute, in essence, request for the production of six full-scale JANIS studies, six partial JANIS studies, and substantial additional basic research per year.

3. The Joint Staff Planners have concurred in the above recommendations of the Joint War Plans Committee.

4. In J.I.C. 306/4 the Joint Intelligence Committee laid down a short-range schedule for JANIS publications sufficient to occupy contributing agencies only for the first six months of 1946, and that at a reduced level of activity as compared with the period 1943-1945.

5. For further facts bearing on the problem, see Appendix "B".

DISCUSSION AND CONCLUSIONS

6. Unless the JANIS studies or some similar series of joint topographical studies are continued, the Joint War Plans Committee, the Joint Logistics Plans Committee, and other agencies

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of the Joint Chiefs of Staff will be deprived of essential joint intelligence required for joint planning. However, the schedules recommended by the J.W.P.C. will involve a marked acceleration of effort by the contributing agencies as well as by the Joint Intelligence Study Publishing Board. Although only six full-scale JANIS studies are requested per year in the present recommendations - as compared with an average of twelve per year during 1943-45 - the Planners' requirements for "second phase" (partial) JANIS studies covering six additional areas per year and for basic research on still further areas will impose a program of collection, analysis, and production only slightly less exacting than during 1943-45. On the basis of past experience, moreover, it must be expected the Joint Intelligence Committee will be requested to provide (through its subordinate agencies) possibly six extensive special studies not contemplated in the present list of requirements but in the opinion of J.W.P.C. and J.L.P.C. almost certain to be required. It may be assumed, therefore, that approval by the Joint Intelligence Committee of the schedules recommended by the Planners in Appendix "A" will involve a commitment by the individual members of the Committee to insure the augmentation of research, analysis, and production staffs in the contributing agencies and in J.I.S.P.B., all now depleted by post-war reductions in force.

7. Should the Joint Intelligence Committee approve the schedules and priorities recommended by the Planners, the Joint Topographical Subcommittee should be authorized to make such modifications of these schedules, subject to the concurrence of the Joint War Plans Committee, as may from time to time be necessitated by publishing efficiency or the requirements of joint planning. It is believed that this authorization should be made explicit, even though such authorization is perhaps implied in the basic directive of the J.T.S. (J.I.C. Memorandum for Information No. 68).

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8. The established outline for JANIS contemplates some fifteen chapters aggregating several hundreds of pages including map supplements (See Appendix "B"). It is expected that, as a general principle, post-war JANIS studies can be "streamlined" to some extent by the condensation of some chapters, the reduction of certain information to graphic form, etc., as may be consistent with the altered requirements of joint planning and the post-war needs of JANIS users. Accordingly, it is believed that the Joint Topographical Subcommittee should be authorized, as well, to make such changes in the outline guide and general composition of JANIS as may be consistent with post-war emphasis. Such condensation, however, may well require more selection and skillful preparation than practised in previous JANIS and thus will not materially reduce demands on manpower.

#### RECOMMENDATIONS

9. That the Joint Intelligence Committee:

a. Approve the publishing schedules recommended by the Planners in Appendix "A" as a guide to the production of JANIS studies and similar joint topographical studies during 1946 superseding the schedule laid down in J.I.C. 306/4.

b. Authorize the Joint Topographical Subcommittee to make such modifications of the schedule in Appendix "A", subject to the concurrence of the Joint War Plans Committee, as may from time to time be necessitated by publishing efficiency or the requirements of joint planning.

c. Authorize the Joint Topographical Subcommittee to make such changes in the outline guide and general composition of JANIS, as published heretofore, as may be consistent with post-war emphasis in joint planning and as may be warranted by the experience of the Joint War Plans Committee, Joint Logistics Plans Committee, and other users of JANIS.

d. Note that, in order to maintain the general schedules in Appendix "A", the contributing services will be required to augment staff depleted since V-J Day.